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The Director of Central Intelligence  
Washington, D.C. 20505

National Intelligence Council

NIC #06791-84  
4 December 1984

MEMORANDUM FOR: Director of Central Intelligence  
THROUGH: Chairman, National Intelligence Council *SC*  
FROM: Herbert E. Meyer *HEM*  
Vice Chairman, National Intelligence Council  
SUBJECT: Concept Paper and TORs on NIE 11-9/2-84 "Soviet Policy  
Toward the Superpower Competition, 1985-1990"

1. Attached for your review and approval are the subject papers. The TORs have been revised to respond to comments from the SRP (at Tab C) that called for somewhat greater focus on the US-Soviet competition, albeit in a global context, and for attention to the role of Soviet surrogates.

2. NIO/USSR met with the SRP on 3 December to review some of their other concerns, namely that the TORs are exceptionally broad and that there is a bias in the concept paper toward the view that international and domestic trends may already have put the Soviets on the ropes. This discussion reassured the SRP that a) to the extent there is a bias in the concept paper (which I think you will find is not pronounced), it is meant as an hypothesis to be tested against mounting evidence of Soviet troubles, and b) the broad scope of the TORs is necessitated by the global scope of the US-Soviet struggle.

3. You should note that this estimate will develop in parallel with and be heavily informed by the work on NIE 11-18-84 "Domestic Stresses on the Soviet System" which you have pressed for.

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4. Despite its broad scope, we plan the subject NIE to be fairly short, on the order of 50 pages. Much will depend on the actual drafting; fortunately we have [ ] of SOVA for this task.

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[ ]  
Herbert E. Meyer

APPROVED:

**/s/ William J. Casey**

Director of Central Intelligence

7 DEC 1984

Date

DISAPPROVED:

Director of Central Intelligence

Date

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